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AFTER OPERATIONS REPORT FOR THE FEAST OF THE BLACK NAZARENE

I. Background

Each year, the procession of the Black Nazarene makes its way along the streets of the Quiapo district, with attendees reaching up to 6 to 8 million. The statue of the Nazarene is carried into the streets for procession in a shoulder-bourne carriage known to devotees as the *andas*. It leaves the Quiapo church (publicly or secretly the night before) and returns to the church on the same day. Many participants either follow the route, or simply wait inside the church to greet the statue. The devotees wear the colour maroon and walk barefoot as an act of penance for Jesus on his way to Mount Calvary. Traditionally, only men are permitted to hold the ropes pulling the image's carriage, but in recent years female devotees have also participated in the procession. These rope pullers are traditionally called *namámasán*. People who have touched the Black Nazarene are reported to have been cured of their diseases, and Catholics come from all over Manila to touch the image in the hopes of a miracle. Towels or handkerchiefs are hurled to the marshals and escorts guarding the Black Nazarene with requests to wipe these on the statue in hopes of the miraculous powers attributed to it "rubbing off" on the cloth articles.

The procession is normally has numerous casualties that is a result from the jostling and congestion of the crowds engaged in pulling the carriage. The injuries and even deaths of devotees are brought upon by one or a combination of heat, fatigue, or being trampled upon by other devotees.

This year, intelligence report has confirmed a high level threat by local terrorist that might attempt to disrupt the Quiapo activities. Security was put on heighten alert.

II. Situation Overview

On January 6, 2012, a Special Weather Outlook for Metro Manila (Feast of Black Nazarene) was received stating that Metro Manila will experience partly cloudy to cloudy skies with possible occurrence of light rains during the next three (3) days due to the Northeast Monsoon or Amihan that will affect Luzon Area.

III. Preparedness Activities

a. OCD-NCR

In anticipation of the Feast of the Black Nazarene, the OCD-NCR had requested from the City of Manila LDRRMO to submit to this office the preparations for the procession and has instructed the Civil Defense Action Group (CDAG) to organize its team and activate their "OPLAN Black Nazarene".

b. Manila City Disaster Risk Reduction and Management Council (MCDRRMC)

- According to the MCDRRMC, the Preparation of the Feast of the Black Nazarene (“Pista ng Itim na Nazareno”) began last December 13, 2011 with the agreement with all stakeholders involved to start to preposition assets and personnel on 8 January 2012 until 10 January 2012.
- They have identified organizations and groups that will officially participate in the activity, as well as, strategic areas to where assets are to be deployed, evacuation areas, and receiving hospitals. MPD in charge of security and traffic.
- Traffic Management and Procession Route were identified. Classes have been suspended in 8 Public Schools in Manila. Clean-up operations will be undertaken from 08 – 10 January 2012 by the Department of Public Services.

c. Civil Defense Action Group (CDAG)

CDAG activated their headquarters effective 07- 10 January 2012 under the “Oplan Black Nazarene” placing their entire members under CDAG Operational Level of Readiness at Level 2 Status. Further activated their mobile command units, command post, medical treatment area, emergency response units and communication set-up on different strategic areas identified by the organizers, NCRPO, MPD, MCDRRMC(LGU), AFPRESCOM, DOH and OCD-NCR.

The group intends to assist in the security, traffic management, medical assistance, and fire and rescue assistance and have pledge to deploy assets i.e. rescue vans (light to medium with flood lights), standby fire trucks (pumper, tanker, engine), command mobile vans (communication and monitoring vehicles), ambulance (transport and ACLS response) and personnel.

d. DOH-HEMS

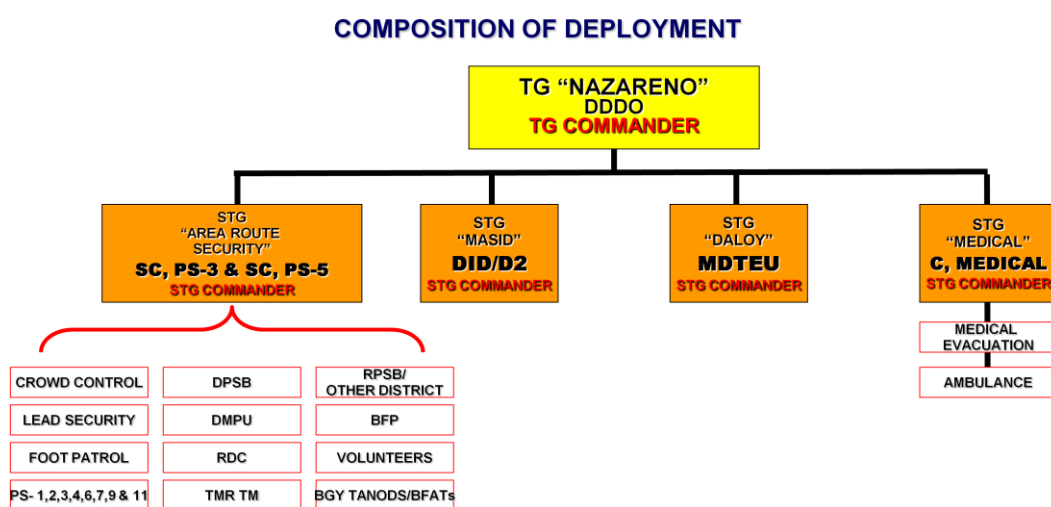
DOH deployed 5 medical teams with ambulances and 8 medical teams dispatched outside the procession route to provide back-up from January 9-10, 2012

Hospital	Area of Assignment
1. Dr. Jose Fabella Memorial Hospital	➤National Museum/Carlos Palanca St.
2. Dr. Jose R. Reyes Memorial Medical Center	➤Gonzalo Puyat corner Quezon Blvd.
3. San Lazaro Hospital	➤Quezon Blvd Bridge
4. Tondo Medical Center	➤City State along 7-11
5. CHD Metro Manila	➤Quirino Grandstand; pulled out at 11:00 am of January 9, 2012
6. Rizal Medical Center	➤DSWD along Legarda Street
7. Quirino Memorial Medical Center	➤Ayala Bridge
8. National Center for Mental Health	➤Ayala Bridge
9. Philippine Heart Center	➤Roving

10. Philippine Orthopedic Hospital	➤Roving
11. East Avenue Medical Center	➤UST P. Noval
12. National Children's Hospital	➤UST P. Noval
13. Las Piñas General Hospital	➤Kalaw Street

e. NCRPO/MPD

Task Group “NAZARENO” (TG Nazareno) was organized to address the security requirements of the celebration of the Black Nazarene. The TG is responsible for the security and route security for the motorcade and parade, crowd control and traffic management and direction during the celebration of the Feast of Black Nazarene with the Deputy District Director for Operations of MPD as the Task Group Commander, **SC, PS-3** is the Ground Commander at PS-3 AOR and **SC, PS-5** is the Ground Commander at PS-5 AOR.



Conducted Pre-fiesta operational activities i.e. clearing of illegal vendors along the routes of procession and particularly at the Plaza Miranda, areas surrounding Quiapo Church, Plaza Lacson underpass and nearby areas; anti-criminality operations were launched in Quiapo and Luneta areas by Police Stations 3 & 5 elements; Quiapo underpass were cleared of illegal vendors and criminal elements and fixed police presence will be placed in the area to ensure that no person may engage in petty crimes and go back/return to that place.

Schematics of the deployment plan of PNP, Medical and Fire Trucks is attached for quick reference.

f. NCRCOM

NCRCOM to conducts security operations along the route of the Grand Procession of the Black Nazarene in the main thoroughfares from Quirino Grandstand to Quiapo and Sta. Cruz area on 09 Jan 2012 in support with the PNP in order to maintain a peaceful feast celebration and to secure the devotees and all participants of said event.

Deployment of forces include SOLCOM, PA, PAF, PN, GHQ-HSC, PSG, 2ID, 7ID with EOD, K9, Intel Units, Medical, CDM COYs, Air and Naval Cover, and QRF Teams.

g. University of the Philippines-Philippine General Hospital (UP-PGH)

UP-PGH has prepared their hospital to receive numerous patients from the Black Nazarene Feast and have deployed 1 Ambulance team in Plaza Fair, Manila

h. Philippine Red Cross (PRC)

PRC has strategically prepositioned First Aid Stations with ambulances along Ninoy and Cory Statue, Roxas cor TM Kalaw, Round Table, P.Burgos corner Taft Avenue, Mc Arthur Bridge, Lacson Plaza, Legarda corner Arlegui, Bilibid Viejo, Gonzalo Puyat, Quiapo 711, Muelle and Manila City Hall.

i. Metropolitan Manila Development Authority (MMDA)

The MMDA, in anticipation of the observance of Translacion 2012 of the Black Nazarene from Quirino Grandstand to Quiapo Church, has formulated an action plan in coordination with the Organizing Committee, Philippine National Police, Manila City Hall and Department of Health. As early as January 7, 2012, the personnel from the Sidewalk Clearing Operations Group (SCOG), KALASAG and Road Emergency Group (REG) started to mobilize at the Quirino Grandstand.

MMDA has deployed 750 organic personnel and 167 volunteers for this event, breakdown as follows:

- SCOG/KALASAG (300 pax) served as crowd control group at the Quirino Grandstand.
- Road Emergency Group (45 pax) established Public Assistance Desk and provided medical/first aid treatment to those in need of medical attention.
- Traffic Discipline Office (TDO) Constables (225) provided the traffic management along the areas affected by the procession.
- Metro Parkway Clearing Group (150 pax) installed steel fences and portalets at the Quirino Grandstand and street sweepers immediately clean the wake of the procession.
- Task Force Kaayusan and Weekend Motorcycle Unit (30 pax) augmented the SCOG and Traffic Discipline Office (TDO) Constables in manning the vicinity of the Grandstand during the vigil. Likewise, the group conducted anti-colorum operations along Katigbak Street.
- Health, Public Safety and Environmental Protection Office (HPSEPO) served as support group to the Medical Services Team for the Translacion 2012
- MMDA Emergency Volunteer Corps mobilized 117 trained volunteers while the Public Safety Office has 50 volunteers. They served as support group to the Medical Team and to SCOG/Task Force Kalasag.

Concerns: Unavailability of mobile phone services due to threats of terrorist attack greatly hampered the communication and coordination among personnel.

j. TELCOS

The cellular phone signals were shot-off in areas where the Black Nazarene Procession will take place for safety and security purposes.

IV. Monitoring Activities (January 8-10, 2012)

a. Medical/Trauma Cases

Agency/Office/Hospital	Number of Patients	Remarks
Manila Health Department	18	Hypertension (3), Dizziness (1), Gastritis (1), Lacerated Wounds (5), Contusion Hematoma (1), Abrasion (5), Sprain (2)
Bureau of Fire Protection	15	BP Monitored (2), Blisters (1), Wound dressing (1), bruised (2), Open fractured foot (1), Difficulty of Breathing(DOB) (2), Muscle Pain (2), Laceration (1), sprain (1), avulsion R/L Foot (2)
Jose Abad Santos General Hospital	46	Dizziness (9), Punctured Wound (4), Abrasive wound (6), Nape wound (3), hypertension (6), fever (1), headache (1), Difficulty of Breathing (3), Trauma (3), Loss of consciousness (2), hypoglycemia (1), burn (2), cut (2), left hand wound (1), Vehicular accident (1)
Ospital ng Maynila Memorial Center	16	Fracture L/R Foot (4), Puncture wound (1), Abrasion (1), Bronchial Asthma(1), Hypoglycemia (1), blunt abdominal trauma (1), acute anxiety (2), laceration (1), acute fatigue (1), Fractured Skull (1), chest and foot convulsion (1), avulsed wound (1)
PRC	1010	Minor Injury (569), BP Taking (419), Transported to hospitals (22)
Manila Police District	49	Patients brought to hospitals
CDAG	302	Red Tags (18), Yellow Tags (32), Green Tags (252)
DOH-HEMS	191	191 consultations, 13 referrals
MMDA	119	
Grand total	1766	<i>It is said that there will be some discrepancies on the actual number of patients treated during the Celebration of the Feast of the Black Nazarene, because of reports submitted are in generic form.</i>

b. Other incidents monitored

Type of Incident	No. of Incidents	Particulars
Pickpocket	2	Apprehended by MPD
Fire	1	Tindalo St. corner Jose Abad Santos, Tondo, Manila. Involved: commercial/residential. No report of casualties

V. Actions Taken

- OCDNCR monitored the situation through Manila City DRRMO and Civil Defense Action Group.

VI. Issues and concerns

- a. Difficulty in getting reports due to cell-site cut-off in Quiapo area and procession routes.
- b. Reporting system on casualties and events was not centralized.

VII. Recommendations

- a. Conduct post-operation lessons learned workshop.
- b. Develop a Contingency Plan (CP) for mass gathering by the LGUs with participation of concerned NGAs, NGOs, and other sectors.
- c. LGUs to require CP from organizers of mass gathering before issuance of permit.

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