



REPUBLIC OF THE PHILIPPINES  
**NATIONAL DISASTER RISK REDUCTION AND MANAGEMENT COUNCIL**

National Disaster Risk Reduction and Management Center, Camp Aguinaldo, Quezon City, Philippines

**RESOLUTION DESIGNATING THE DEPARTMENT OF HUMAN SETTLEMENTS AND URBAN DEVELOPMENT AS THE LEAD FOR SHELTER AND HOUSING ASSISTANCE PROGRAMS DURING RESPONSE, EARLY RECOVERY, AND REHABILITATION AND RECOVERY**

**NDRRMC RESOLUTION NO. 10, s. 2021**

**WHEREAS**, Section 9, Article II of the Constitution stipulates that the State shall promote a just and dynamic social order that will ensure the prosperity and independence of the nation and free the people from poverty through policies that provide adequate social services, promote full employment, a rising standard of living, and an improved quality of life for all;

**WHEREAS**, Section 2(p) of Republic Act No. 10121, otherwise known as the Philippine Disaster Risk Reduction and Management Act of 2010, declares that it is the policy of the State to provide maximum care, assistance, and services to individuals and families affected by disasters, implement emergency rehabilitation projects to lessen the impacts of disasters, and facilitate resumption of normal social and economic activities;

**WHEREAS**, from 2016 to 2020, the damages sustained by the housing sector due to major disasters amounted to **Seventy-Six Billion Eight Hundred Forty-Nine Million Two Hundred Ten Thousand Five Hundred Fifty-Five and 68/100 Pesos (PhP 76,849,210,555.68)**;

**WHEREAS**, early recovery is globally defined as an approach that addresses recovery needs that arise during the humanitarian phase of an emergency, using humanitarian mechanisms that align with development principles, that gradually turns the dividends of humanitarian action into sustainable crisis recovery, resilience building, and development opportunities<sup>1</sup>;

**WHEREAS**, by experience, a well-timed transitioning from response and early recovery to post-disaster rehabilitation and recovery remains a challenge for the government and development partners as the latter entails short, medium, and long-term programs and projects requiring multi-level collaboration<sup>2</sup>;

**WHEREAS**, a short-term intervention should be in place to mitigate further exposure of families living in evacuation centers and/or temporary shelters to risks<sup>3</sup>;

**WHEREAS**, the Department of Social Welfare and Development (DSWD) began its shelter assistance project in the late 1970s through the provision of Emergency Shelter Assistance (ESA) to repair partially damaged houses of families affected by disasters<sup>4</sup>;

<sup>1</sup> Meritens, J. R., Lawry-White, J., Davies, A., Kefford, S., & Handley, S. (2016, January). Guidance Note on Inter-Cluster Early Recovery. Geneva: The Global Cluster for Early Recovery. doi: <https://reliefweb.int/sites/reliefweb.int/files/resources/Guidance%20Note%20-010816.pdf>

<sup>2</sup> DSWD Memorandum Circular No. 19, s. 2018

<sup>3</sup> DSWD Memorandum Circular No. 19, s. 2018

<sup>4</sup> DSWD Administrative Order No. 17, s. 2010



**WHEREAS**, from 2016 to 2020, a total amount of **Eleven Billion Four Hundred Ninety-Seven Million Seven Hundred Twenty-Nine Thousand Four Hundred Thirty-Four and 40/100 Pesos (PhP11,497,729,434.40)** was utilized for the implementation of Cash for Work (CFW) and Emergency Shelter Assistance (ESA) programs<sup>5</sup>;

**WHEREAS**, Section 2 of Republic Act No. 11201, otherwise known as the Department of Human Settlements and Urban Development (DHSUD) Act of 2019, declares that the State shall ensure the access of underprivileged and homeless citizens to adequate, safe, secure, habitable, sustainable, resilient, and affordable home;

**WHEREAS**, Section 4 of the same law establishes the DHSUD as the primary national government entity responsible for the management of housing, human settlement, and urban development, as well as the sole and main planning and policy-making, regulatory, program coordination, and performance monitoring entity for all housing, human settlement, and urban development concerns, primarily focusing on the access to and the affordability of basic human needs;

**WHEREAS**, the same law which created the DHSUD provides that among the powers and functions of the DHSUD is the formulation of a framework for resilient housing and human settlements and in the fulfillment of the same, Section 10 of its Implementing Rules and Regulations is to manage and oversee emergency post-disaster/post conflict shelter recovery or climate change adaptation and mitigation disaster risk reduction provision and interventions;

**WHEREAS**, the NDRRMC Rehabilitation and Recovery Cluster Technical Management Group (TMG) met last 29 June 2021, wherein the DSWD proposed that the implementation of ESA and other shelter and housing-related programs be implemented by the DHSUD as mandated by law;

**WHEREAS**, the NDRRMC organized a TWG composed of DSWD, DHSUD, and NHA, for the crafting of a Resolution designating the DHSUD as the lead agency for all shelter and housing-related programs, projects, and activities during the Response, Early Recovery, and Rehabilitation and Recovery phases;

**WHEREAS**, during the 3rd Quarter NDRRMC Rehabilitation and Recovery Cluster TMG convened on 7 September 2021 to craft and finalize the draft Resolution;

**WHEREAS**, the draft Resolution was presented to and approved by the NDRRMC Technical Management Group (TMG) on 9 September 2021;

**WHEREAS**, the NDRRMC Full Council finds the draft Resolution designating the DHSUD as the lead agency for all shelter and housing-related programs, projects, and activities during the Response, Early Recovery, and Rehabilitation and Recovery phases to be in order;

**NOW, THEREFORE**, the NDRRMC Full Council **RESOLVES** as it is hereby **RESOLVED**, to designate the DHSUD as the lead agency for all shelter and housing-related programs,

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<sup>5</sup> Based on figure provided by DSWD



projects, and activities during the Response, Early Recovery, and Rehabilitation and Recovery phases;

**RESOLVED FURTHER**, that in the performance of the said functions the DHSUD is enjoined to:

a. Craft a comprehensive framework for resilient housing which shall guide the harmonization and identification of strategies, programs, projects and activities among corresponding agencies and offices from the phases of Disaster Response to Rehabilitation and Recovery;

b. In its formulation of the framework for resilient housing and harmonization of programs, projects and activities, take into account public housing policies and programs that recognize and explore alternative and innovative solutions in addressing country's housing needs such as but not limited to: rights-based tenurial arrangements, various types of subsidies, resource mobilization through private, public, and people partnership including with the humanitarian shelter cluster, and others as enumerated for in Sec. 20.3 of the IRR of RA 11201 and implement prototype resilient housing designs in partnership with local government units, civil society organizations, private groups, and communities;

c. Propose a sufficient amount of Quick Response Fund (QRF) within its budget proposal, starting on FY-2023, to be utilized to support/augment in the implementation of Response and Early Recovery interventions as determined;

d. In partnership with DSWD, together with the NHA, develop a joint transition plan for phasing in and out and collectively including all their respective shelter or housing programs such as REAP, EHAP, ESA, etc. in the said plan based on the context of this resolution; and

e. During the said transition period, engage with and support DSWD in performing its functions in the provision of shelter or housing assistance during Disaster Response and Early Recovery, including provision of available resources, technical support as well as other forms of assistance.

**RESOLVED FURTHERMORE**, the NDRRMC Response Cluster is hereby directed to review all existing policies to include the roles and responsibilities of the Shelter Cluster with the DHSUD as the lead;

**RESOLVED FINALLY**, that the Chairperson of the NDRRMC shall be duly authorized to sign this Resolution for and on behalf of the four (4) NDRRMC Vice-Chairpersons and all members.

Done this 20<sup>th</sup> day of September 2021 Camp General Emilio Aguinaldo, Quezon City.

**DELFIN N. LORENZANA**  
Chairperson, NDRRMC and  
Secretary of National Defense

