



REPUBLIC OF THE PHILIPPINES
DEPARTMENT OF NATIONAL DEFENSE
OFFICE OF CIVIL DEFENSE

Camp Gen. Emilio Aguinaldo, Quezon City, Philippines

JUL 16 2018

MEMORANDUM
No. 525, s. 2018

TO : All Service Directors, Division/Section Chiefs, and Regional Directors

SUBJECT : Guidelines on the Utilization and Distribution of Food and Non-Food Items

In our desire to alleviate the suffering of those affected by disasters, this Office is providing Food (Rice Assistance) and Non-Food Items (FNFI) to augment the resources of the RegionS and Local Government Units (LGU) affected by disasters.

A. General Guidelines:

1. FNFIs are intended to be distributed to augment the resources of disaster-affected Municipalities.
2. FNFIs shall be considered for distribution to municipalities that have Declared a State of Calamity, giving priority to 4th class to 6th class municipalities to augment their meager resources.
3. FNFIs are part of the immediate assistance being provided by this Office, thus, it shall be utilized and distributed within the Response Operations Phase in an affected area.
4. Concerned OCD Regional Offices (OCDROs) are required to submit an official report on the utilization of FNFIs to the Civil Defense Administrator (CDA) through the Director, Operations Service (OS).

B. Request for FNFIs:

1. Municipalities that will avail of FNFIs must submit their letter request to concerned OCDRO, indicating the event, current situation, number of affected families, quantity requested, intended beneficiaries/distribution plan, and justification together with a copy of the Declaration of a State of Calamity.
2. Concerned OCDROs shall assess the submitted requirements and approve the Municipality's Distribution Plan.
3. Concerned OCDROs shall submit or endorse the request CDA through the Director, OS the request of the Municipality with their respective assessment, recommendation, and justification.
4. OS shall process the request in coordination with Administrative and Financial Management Service (AFMS) for availability of funds related to rice assistance and NFIs in the inventory of OCD.
5. OS shall recommend to the CDA the approval or disapproval of the request, citing the justification thereof.
6. OS shall issue a letter to the concerned OCDRO and Municipality informing on the approval or disapproval of the request.
7. If request is approved, OS shall undertake the following:

- i. For FNIs - Coordinate with AFMS to facilitate the delivery to the warehouse of concerned Municipality.
- ii. For Rice Assistance - Prepare Letter to the National Food Authority (NFA), requesting the release of rice stocks to the Regional Director, OCDRO and issue an Authorization to Regional Director, OCDRO to withdraw rice stocks from NFA.

C. Distribution of FNFIs:

1. AFMS in coordination with concerned OCDROs shall ensure that NFIs are properly received by the concerned Municipalities.
2. OCDROs shall ensure that rice stocks are properly turned over to disaster-affected Municipalities.
3. Concerned OCDROs shall ensure that the actual distribution of FNFIs to intended beneficiaries are in consonance with the approved Distribution Plan.
4. Concerned OCDROs shall require the affected Municipality to submit within seven (7) days, the official report on relief distribution with photos and a distribution list duly signed by the beneficiaries. Said report should be submitted to the CDA through the Director, OS for information.

For strict compliance.


UNDERSECRETARY RICARDO B. JALAD
Administrator



Republic of the Philippines
Department of Health
OFFICE OF THE SECRETARY

FEB 24 2016

ADMINISTRATIVE ORDER

No. 2016- 0004

SUBJECT: Revised Guidelines in the Facilitation and Management of Foreign Donations Involving Health and Health-Related Products

I. RATIONALE

The Department of Health (DOH), through the Bureau of International Health Cooperation (BIHC), currently facilitates all foreign donations following Administrative Order (AO) 54-A s. 2003, "Guidelines on the Processing and Clearance of Importations through Donation by the Department of Health." AO 54-A aims to rationalize and systematize the acceptance of foreign donations in support of the services and programs of the health sector. It is consistent and in accordance with the Tariff and Customs Code of the Philippines (TCCP) as amended, National Economic Development Authority (NEDA) Board Resolution No. 57 s. 1988, Office of the President Memorandum No. 36 s.1992, the 1999 World Health Organization (WHO) Guidelines for Drug Donations, and Section 13 of the General Appropriations Act (GAA) of 2002, under General Provisions on Donations.

Pertinent laws and guidelines relevant to the facilitation and management of foreign donations have been passed after 2003, such as Executive Order (EO) 482 of 2005 on the National Single Window, Republic Act (RA) 9711 – The Food and Drug Administration (FDA) Act of 2009, Department of Social Welfare and Development (DSWD) AO 11 s. 2012 "Revised Guidelines on the Management and Processing of Donation", Joint Circular No. 7 – 2012 of the Department of Budget and Management (DBM) and Department of Finance (DOF), and the annually approved General Appropriations Act specific issuances and provisions on donations. Hence, there is a need for certain provisions of relevant post-2003 laws and guidelines on foreign donations to be incorporated and harmonized with the current guidelines of the DOH.

In the light of increased assistance from various international partners, the DOH recognizes the importance of strengthening existing systems in the facilitation and management of foreign donations. To address current gaps and issues identified in the processing and clearance of foreign donations, there is a need to institutionalize mechanisms to promote transparency, accountability, efficiency and responsiveness. There is a shift in the paradigm from the current donor-driven system of accepting foreign donations towards a health system needs-based approach.

II. OBJECTIVES

General Objective:

Enhance the systems involved in the facilitation and management of foreign donations

Specific Objectives:

1. Update and harmonize DOH guidelines on foreign donations with current relevant laws and guidelines
2. Enhance the process involved in establishing the health system's needs prior to acceptance of foreign donations
3. Establish the revised documentary requirements for the processing and clearance of foreign donations
4. Establish an efficient and effective monitoring and evaluation system for foreign donations
5. Identify the roles and responsibilities of different agencies and institutions involved in the facilitation and management of foreign donations

III. SCOPE AND COVERAGE

This AO shall apply to all individuals, organizations and institutions, both public and private, engaged in the initiation, facilitation and management of all donations of foreign origin covering all health and health related products during regular times. In times of emergencies and disasters, this AO shall not apply and instead, DOH AO 2007-0017, "Guidelines on the Acceptance and Processing of Foreign and Local Donations during Emergency and Disaster Situations" and/or other relevant existing guidelines shall be followed.

IV. DEFINITION OF TERMS

The following are the relevant terms used in the facilitation and management of foreign donations of health and health-related products.

1. **Affidavit/Deed of Undertaking** - refers to a written declaration made under oath before a notary public or other authorized person, consisting of a statement of facts made by the party concerned on its responsibility on the utilization and disposal, as well as the monitoring and reporting of any adverse effect related to the foreign donation. It shall also include a statement that the foreign donation is not intended for sale or commercial use.
2. **Airway Bill** - is a document issued by an air carrier or freight forwarder to a shipper as an evidence of contract of carriage by air. It acknowledges that an airline received the cargo, and provides instructions on cargo handling, dispatch and delivery.
3. **Automatic Appropriation** - for the purpose of this AO, refers to the appropriation programmed annually for the DOH and stipulated as a line item under the GAA, wherein the payment of duties and taxes for foreign donations consigned to the DOH is charged.
4. **Bill of Lading** - refers to a written contract between the shipper and the carrier indicating receipt of commodities and constitutes a title of ownership over said goods. It indicates the name of the consignee, destination, freight charges and description of the goods i.e. quantity, weight dimension, volume, identification and condition.
5. **Certificate of Free Sale (CFS)** - is a certificate indicating that the goods are normally sold in the open market and approved by the regulatory authority in the country of origin.
6. **Deed of Acceptance** - is a duly notarized document signed by the donee, recipient or consignee formally accepting the donation.

7. **Deed of Donation** – is a duly authenticated document or instrument (authentication done by the Philippine Embassy/Consular Office at the country of origin), which when delivered gratuitously transfers ownership and interests in property to persons and/or entities.
8. **National Single Window** - is an Internet-based system that allows parties involved in trade to lodge information and documents with a single entry point to fulfill all import, export, and transit-related regulatory requirements whose aim is to create a more efficient process for the importation and export of goods and to lessen the bureaucratic red tape in government agencies.
9. **Packing List** – is a shipping document that contains the quantity and kinds of packages, their contents, the net and gross weight in kilograms, the full dimensions and size of each package. It supplements the commercial invoice when numerous items are being shipped or when the quantity, weight or content of articles in a shipment vary.
10. **Pro Forma Invoice** – is a draft invoice given by the shipper/donor to an importer/donee/recipient/consignee prior to the shipment of goods. It provides information on the nature, quantity, value and weight of goods to be donated.

V. GENERAL GUIDELINES

1. All donations shall be based on the following four core principles, as stipulated in the WHO Guidelines on Foreign Donations:
 - a. Maximum benefit to the recipient
 - b. Respect for wishes and authority of the recipient
 - c. No double standards in quality
 - d. Effective communication between donor and recipients
2. All foreign and foreign-based Filipino donors shall abide by the existing national laws and regulations of the Philippines and shall be guided by the Paris Declaration on Aid Effectiveness, emphasizing alignment of donor systems to the procedures of recipient countries.
3. All donations shall be aligned with DOH thrusts and programs.
4. All donations shall be based on the actual expressed needs of recipients, rather than being donor-driven.
5. All offers of foreign donation shall be processed on a per shipment basis. The acceptance of donations should consider expiration dates that will allow adequate time for distribution and utilization among beneficiaries.
6. All donations shall preferably be brand new.
7. Proper clearances and approval shall be obtained from relevant agencies **prior** to shipment and are subject to inspection **upon arrival**. All required documents must be submitted prior to the release of any foreign donation to recipients. In cases of undeclared goods upon inspection, the donor shall be meted with a corresponding penalty and shall be blacklisted.
8. All donations are subject to customs duties, taxes and other fees and charges and therefore, not accepted for free. A clear, explicit consignment arrangement on who will shoulder duties and taxes and all other costs to be incurred like brokerage, storage fees and demurrages must be established before shipment is made.
9. The consignee is deemed the owner of the donation and shall pay the taxes and duties and all other shipping costs unless there are other arrangements.

10. All donations' total costs for payment of customs duties and taxes shall not be greater than the total valued cost of procurement if purchased locally.

VI. SPECIFIC GUIDELINES

A. REQUIREMENTS/CRITERIA FOR FOREIGN DONATIONS

1. The DOH shall accept the following goods and items as donations:
 - a. Health products such as pharmaceuticals, medical equipment and devices, and medical supplies
 - b. Health related products such as ambulances, mobile clinics, etc.
 - c. Other health and health related products
2. The donations shall fulfill the criteria outlined in **Annex A** prior to acceptance.
3. The following products are **NOT** acceptable for donations:
 - a. Expired, spoiled or deteriorated products
 - b. Product with expiration date below 12 months from the expected time of arrival in the country
 - c. Products with literature without English translation
 - d. Drugs not included in the latest edition of the Philippine National Formulary
 - e. Incompletely labeled drugs or those not bearing the following labeling information : name of product (generic name or brand name), dosage form/strength, name and address of manufacturer, formulation, lot or batch number, expiration date)
 - f. Products which are not in original packaging, or have been partly used except for medical equipment/devices which may be second hand but certified to be functional, in an operating condition and not more than (2) two years old
 - g. Products included in the list of prohibited and contraband list prepared by the NEDA
 - h. Drugs included under the regulated, prohibited and/or dangerous drugs and exempt preparations list of the Philippine Drug Enforcement Agency (PDEA)
 - i. Experimental /investigational drugs and drugs containing active ingredient/s not found in any currently registered drug product
 - j. Food supplements and related products
4. Acceptance of donations in the following instances shall be given due consideration:
 - a. Drugs and medicines not listed in the current edition of the PNF but with a local counterpart that is FDA registered
 - b. Orphan drugs and drugs for compassionate use
 - c. Other critically needed drugs as justified, subject to approval of relevant agencies e.g. Pharmaceutical Division and FDA.

B. CATEGORIES OF FOREIGN DONATIONS

Upon receipt of the letter of intent to donate, the DOH-BIHC shall classify foreign donations into the following types/categories based on the purpose of the donation, as well as the identified payor of importation costs. A table of categories is outlined in **Annex B**. The types and categories of foreign donations are as follows:

1. Foreign Donations Not Consigned to the DOH

Recipients of these donations would include private institutions, NGOs, LGU facilities and other non-DOH retained public facilities. All taxes, fees or duties are either paid by the donor or the recipient.

2. Foreign Donations Consigned to DOH

Donations consigned to the DOH are approved by the Secretary of Health on a per shipment basis. Customs duties and import taxes are paid by the DOH through Automatic Appropriation. There are two subtypes in this category:

a. DOH Consigned and Managed Foreign Donations

These are donations intended for the DOH, its attached agencies and retained hospitals. DOH facilitates the donations' clearance, release, distribution and delivery through its official broker. DOH has the prerogative to decide on where to distribute the donated items.

b. DOH Consigned but non-DOH Managed Foreign Donations

These are donations intended for non-DOH institutions like LGUs, NGOs and non-profit health facilities but are consigned first to the DOH under special circumstances. This consignment may be approved by the Secretary of Health only if the donation is not for commercial use and offered to be used by the LGU/NGO for free. Other fees and charges such as brokerage, storage, handling, demurrage, etc., are paid by either the donor or recipient. The recipient is responsible for the management of the donation.

3. Foreign Donations Accompanying Foreign and Surgical Medical Missions

These are donations to be utilized in duly cleared foreign surgical and medical missions. Importation costs are paid by either the missioners or local beneficiaries unless if it is under the "Adopt-a-Hospital" Program as stipulated in AO 2012-0030, where DOH shoulders the importation costs.

4. Foreign Donations under Foreign Assisted Projects

These are donations facilitated through development partners, as part of the implementation of FAPs. The customs duties, import taxes and all other fees are covered by either donor (development partner) or recipient (DOH), as stated in the Project financing agreement.

5. Foreign Donations during Emergencies and Disasters

These are donations facilitated in times of emergencies, disasters and calamities. The customs duties and import taxes are shouldered by the government through relevant mechanisms, such as, but not limited to, charging to the Office of the President under PMO 36, the concerned National Government Agency or the One Stop Shop facility established at the major ports.

C. BASIC PROCESS OF FACILITATION AND MANAGEMENT OF FOREIGN DONATIONS

All foreign donations shall undergo the following basic processes:

Step 1. Securing of initial clearance from the DOH for acceptance of donation

Step 2. Submission of complete documentary requirements by the donor

- Step 3.** Shipment of foreign donation
- Step 4.** Processing and endorsement of original documents to DOH relevant offices
- Step 5.** Inspection and final clearance by FDA
- Step 6.** Release and turn over to consignee
- Step 7.** Monitoring and evaluation

Except for donations made during emergencies and disasters, the entire process of facilitation of foreign donations takes about two to three months, including shipment. The DOH processes for clearance require at least one month. Hence, it is ideal that all foreign donations are processed three (3) months before the projected turn-over date. The detailed instructions for each of these steps are further elaborated in **Annex C** and posted in the DOH website. The DOH Technical Working Group (TWG) created for the purpose of evaluating compliance to set criteria and establishing the need for such donation, will review the documents.

VII. ROLES AND RESPONSIBILITIES

1. BUREAU OF INTERNATIONAL HEALTH COOPERATION

- a. Act as the over-all coordinator for the facilitation and management of foreign donations
- b. Ensure that donations are aligned with the DOH's thrusts and program strategies
- c. Review completeness and authenticity of submitted documents
- d. Ensure proper coordination with and endorsement to relevant offices/agencies for the efficient facilitation of donations
- e. Notify and coordinate with donors regarding clearances, requirements and status of offers of foreign donations
- f. Act as the Convenor/Secretariat of the TWG created to evaluate proposed DOH-consigned foreign donations in terms of need and compliance to set criteria
- g. Establish, maintain and update a database of all foreign donations for monitoring and reporting purposes
- h. Together with the RO, conduct regular monitoring visits to recipient facilities and institutions
- i. Ensure the adequate dissemination of the AO to relevant organizations and other interested parties, to include the posting of this AO at the DOH website
- j. Develop, review and update guidelines, as necessary

2. LOGISTICS MANAGEMENT DIVISION

- a. Act as a member of the TWG for the evaluation of proposed DOH consigned foreign donations in terms of need and compliance to set criteria
- b. Coordinate with and regularly update the BIHC regarding the status of all DOH consigned donations
- c. Coordinate with relevant agencies to facilitate the clearance and release of all foreign donations consigned to DOH
- d. Prepare the Deed of Undertaking and ensure delivery, proper turnover and distribution of donations consigned to and managed by DOH
- e. For DOH consigned but non-DOH managed foreign donations, coordinate with the identified broker of the donor or recipient regarding the DOH payment of customs duties and import taxes, the release of the shipment and issuance of Delivery Receipt by the broker
- f. Prepare voucher and facilitate payment of duties and taxes of the foreign donations

- g. Prepare the Invoice Receipts for the distribution/turnover of the foreign donations to recipients
- h. Furnish the BIHC and the Finance Service of the copies of the Invoice/Delivery Receipts duly signed by recipients
- i. Together with BIHC, review and update guidelines relevant to the processing and management of foreign donations

3. FOOD AND DRUG ADMINISTRATION

- a. Act as a member of the TWG for the evaluation of proposed DOH consigned foreign donations in terms of need and compliance to set criteria
- b. Issue an initial clearance for the acceptance of proposed foreign donations consigned to DOH
- c. Issue the FDA clearance to BOC for the release of the foreign donation from the consignee's warehouse for non-DOH-managed donations
- d. Conduct physical inspection and collect samples for FDA analysis (for food and medicines)
- e. Conduct actual testing on the functionality of medical equipment and devices consigned to DOH
- f. Issue the Certificate of Product Registration, if applicable
- g. Ensure that relevant FDA policies are updated and disseminated

4. PHARMACEUTICAL DIVISION

- a. Act as a member of the TWG for the evaluation of proposed DOH consigned foreign donations in terms of need and compliance to set criteria
- b. Review list of medicines intended for foreign donations and issue initial clearance for the acceptance of proposed foreign donations based on the PNF List and their existing guidelines
- c. Develop and update guidelines on foreign donations for orphan drugs
- d. Develop and issue advisories in the rational use of medicines

5. HEALTH FACILITIES AND SERVICES REGULATORY BUREAU

- a. Act as a member of the TWG for the evaluation of proposed DOH consigned foreign donations in terms of need and compliance to set criteria
- b. Validate the list of equipment needed by the DOH recipient facilities based on the set standards for hospitals. Please refer to "Annex C."

6. HEALTH FACILITY DEVELOPMENT BUREAU

- a. Act as a member of the TWG for the evaluation of proposed DOH consigned foreign donations in terms of need and compliance to set criteria
- b. Make recommendations on the need for medical equipment and devices of health facilities using the Health Facility Enhancement Program of the DOH as basis

7. FINANCE SERVICE

- a. Facilitate special allotment release order request to the DBM for the automatic appropriation and charging of customs duties and import taxes of DOH Consigned donations

- b. Ensure proper accounting and reporting of donations as required by government accounting and auditing rules and regulations

8. DOH REGIONAL OFFICES

- a. Validate the need for the foreign donation of the DOH recipient facility under its jurisdiction based on checklist/criteria set for accepting foreign donations
- b. Coordinate with BIHC and the recipient institution the conduct of turn over if applicable
- c. Follow-up submission of Post Donation Report within 30 days after the turn over of the donation. Please refer to "Annex D."
- d. Conduct monitoring of foreign donations to DOH recipient facilities
- e. Ensure integration of policy dissemination/advocacy on foreign donations in the activities/programs of the Region

9. COMMISSION ON FILIPINOS OVERSEAS (CFO)

- a. Coordinate with and refer to BIHC all offers/intents/requests for foreign donations
- b. Conduct policy dissemination/advocacy activities on foreign donations to prospective donors

10. PHILIPPINE EMBASSIES/CONSULATES

- a. Provide information to prospective donors on the Foreign Donation program e.g. requirements, processes
- b. Authenticate the Deed of Donation and other required documents submitted by prospective donors
- c. Ensure the adequate dissemination of the AO to relevant organizations and other interested parties, to include the posting of this AO and its updated versions in their Embassy website

11. DONOR

- a. Comply with the process/procedures of facilitation and management of foreign donations referred to in "Annex C."
- b. Ensure the submission of all relevant documentary requirements
- c. Coordinate with the Philippine Embassy/Consulate to initiate the donation process and authentication of the Deed of Donation and other relevant documents
- d. Coordinate with recipients to inform them of the donation and to make the necessary arrangements for the processing, release and turn-over of the donation
- e. Together with the donee/recipient, assume full responsibility for the payment of customs duties and taxes, fees, and other charges (i.e. brokerage fees, storage fees, etc.) relative to the donation, except if consigned to and managed by the DOH

12. DONEE/RECIPIENT

- a. Comply with the process/procedures of facilitation and management of foreign donations referred in "Annex C".
- b. Ensure the submission of all relevant documentary requirements

- c. In coordination with the donor, submit to BIHC a letter of concurrence/ acceptance of the foreign donation and subsequently, a duly notarized Deed of Acceptance as a documentary requirement
- d. Together with the donor, assume full responsibility for the payment of customs duties and taxes, fees, and other charges (i.e. brokerage fees, storage fees, etc.) relative to the donation, if not consigned to the DOH
- e. Identify a designated or authorized broker and execute an Affidavit/Deed of Undertaking for DOH consigned but non-DOH managed foreign donations
- f. Submit to BIHC, copy furnished the RO, within 30 days after the turn-over and/or issuance of Invoice/Delivery Receipt, a Post-Donation Report duly signed by the receiving authority referred to in "Annex D".

~~VIII.~~ ~~XH.~~

SEPARABILITY CLAUSE

If any provision of this AO is declared invalid or unconstitutional by the appropriate authority or courts of law respectively, the other provisions not affected thereby shall remain valid and subsisting.

~~IX.~~ ~~XH.~~

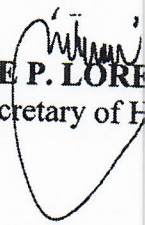
REPEALING CLAUSE

This Administrative Order repeals AO No. 54-A s. 2003.

~~X.~~ ~~XH.~~

EFFECTIVITY DATE

This Order shall take effect fifteen (15) days after publication in an official gazette or a newspaper of general circulation.


JANETTE P. LORETO-GARIN, MD
 Secretary of Health

ANNEX A. REQUIREMENTS/CRITERIA FOR FOREIGN DONATIONS

I. Health Products

1. Pharmaceuticals

- a. Must be of good quality
- b. Be in good condition, not adulterated nor misbranded
- c. Contains the same active ingredients as those already registered with the FDA
- d. Have an expiration date not less than 12 months upon arrival in the country
- e. Properly labeled in original packaging
- f. Literatures and texts must be in English or should have English translation (i.e. label information; name of product; generic name or brand name; name and address of manufacturer; formulation; lot or batch number and expiry date; dosage, form and strength)
- g. Must have a Certificate of Approval/CFS by a regulatory body from the country of origin
- h. Must be included in the latest edition of the PNF
- i. Must conform to regional harmonized guidelines set by the Association of Southeast Asian Nations
- j. Not included in the list of experimental/investigational drugs and drugs containing active ingredient(s) that are under the FDA Monitored Release Registration
- k. Not under the contraband list prepared by NEDA
- l. Not included in the list of regulated, prohibited and/or dangerous drugs and exempt preparations list of the Philippine Drug Enforcement Agency (PDEA)

Due consideration shall be given in the following circumstances:, (i) Drugs and medicines not listed in the current edition of the PNF but with a local counterpart that is FDA registered, (ii) Orphan drugs and drugs for compassionate use, and (iii) Other critically needed drugs as justified, subject to approval of relevant agencies e.g. Pharmaceutical Division and FDA.

2. Medical Equipment and Devices

- a. Must meet standards promulgated by international bodies, such as ISO Certification
- b. Preferably brand new; if second hand, must be certified to be in good operating/functional condition and the model is not more than two 2 years old
- c. Must have a CFS issued by a regulatory body from the country of origin
- d. Must have a certificate of calibration, if applicable (e.g. sphygmomanometer)
- e. Must have warranty card applicable in the Philippines, if brand new
- f. Must be accompanied by Invoice Receipt (from original acquisition) or Manufacturers Certificate, if second hand
- g. Must have a local after-sales service provider, with spare parts, accessories and consumables that are locally available and affordable
- h. Must be accompanied by provision of training for the end-users, as necessary
- i. Must have a complete operational manual/brochure written in English or with English translation
- j. Power supply must conform with Philippine national standards (220/240volts, 60 hertz)
- k. Must be mercury-free
- l. Must be chlorofluorocarbon (CFC) free

3. Medical Supplies

- a. Must meet standards of international bodies, such as ISO Certification

- b. Must not be expired
- c. Must be accompanied by technical specifications/dossier
- d. Must be mercury free/CFC free, if applicable

II. Health Related Products

1. Ambulances and Mobile Clinics

- a. Preferably brand new; if second hand, must be operational/functional, in good running condition, with mileage not exceeding 50,000 kilometers and not more than three years
- b. Must have a Commercial Invoice or Certificate of Registration from country of origin
- c. Must have a recent Certificate of Quality Control/Certificate of Compliance to Emission Standards from country of origin
- d. Must have left-hand drive positioning
- e. Must have a local after-sales service provider, with spare parts, accessories and consumables that are locally available

2. Other Health and Health Related Products

These shall be based on the criteria set by relevant agencies and evaluated on a case-to-case basis.

ANNEX B. TABLE OF CATEGORIES OF FOREIGN DONATIONS

Type	Payer of Import and Customs Tax	Payer of Brokerage, Demurrage, Etc.	Recipient	Manager	Remarks
A: Not DOH Consigned	Donor or Recipient	Donor or Recipient	LGU, NGOs, non-DOH facilities	Recipient	Only FDA clearance is needed from DOH
B. DOH Consigned and Managed	DOH	DOH	DOH, DOH retained hospitals, DOH attached agencies	Recipient	Consignment needs approval of the Secretary of Health
C. DOH Consigned but non- DOH managed	DOH	Donor or Recipient	RHUs, LGUs, other public health facilities, non-profit NGOs	Recipient	Consignment needs approval of the Secretary of Health
D. Donations Accompanying Foreign Missioners	Donor or Missioners	Donor or Missioners	LGU, NGOs, non-DOH facilities, Patients	Recipient	Generally, duties and taxes for this type of donation will be paid by donor/recipient except, if the mission/donation is under the Adopt a Hospital Program A.O 2012-0030 wherein the DOH pays the duties and taxes as counterpart
E. For Foreign Assisted Projects	Payer of Fees and management of the foreign donation will depend on the Financing Agreement of the Foreign Assisted Project.				
F. For Emergency Situations	DOH or Office of the President under PMO 36, with or without One Stop Shop Facility established at major ports	DOH or other concerned National Government Agency	Disaster affected health facilities and patients	DOH or Donor or Recipient	AO 2007-0014 is applicable, as well as other relevant existing guidelines on disaster situations

ANNEX C. DETAILED PROCESS OF FACILITATION AND MANAGEMENT OF FOREIGN DONATIONS

STEP 1. SECURING INITIAL CLEARANCE FOR ACCEPTANCE OF DONATION FROM DOH

- i. Donor submits to the DOH-BIHC the following documents:
 - a. Letter of Intent to Donate addressed to:
The Secretary of Health
Attention: Director IV, Bureau of International Health Cooperation
Bldg. 3, San Lazaro Compound
Rizal Ave., Sta. Cruz, Manila
 - b. List of items to be donated/Packing List, providing the following minimum information, taking into consideration the requirements/criteria set in Section A:
 - b.1. For pharmaceuticals - Generic name, dosage, form and strength, quantity and expiration date
 - b.2. For medical equipment and devices - Technical specification, model number, manufacturing date and invoice receipt or certificate of good operating/functional condition (if second hand), and brochures and manuals written in English
 - b.3. For transport vehicles – Certificate of Registration from country of origin, mileage information and photo of ambulance or mobile clinic
 - b.4. For food - Quantity and expiration date
 - c. Letter of Concurrence/Acceptance from the recipient/beneficiary
- ii. BIHC acknowledges receipt of letter and other documents and evaluates the request and its attachments as to completeness and conformity to the set criteria.
 - a. If there is no intent for consignment to DOH and found in compliance with existing requirements, BIHC endorses the documents to relevant offices (i.e. FDA, PDEA, Pharmaceutical Division) for the issuance of initial clearance for acceptance of donation.
 - b. If foreign donation is intended for consignment to DOH, the BIHC will seek the approval of the Secretary of Health.

The TWG, through the BIHC, shall then make a recommendation to the Office of the Secretary regarding the acceptance or non-acceptance of the foreign donation. Upon receipt of the OSEC decision, BIHC informs the donor of the decision, as well as further requirements and next steps to be undertaken.

STEP 2. SUBMISSION OF DOCUMENTARY REQUIREMENTS

- i. Upon receipt of the approved initial clearance (for regular non-DOH consigned donations) or OSEC approval for consignment (for DOH consigned donations), the donor proceeds with the processing and submission of the following documentary requirements to the BIHC:
 - a. Original copy of the Deed of Donation duly authenticated by the Philippine Embassy/Consular Office at the country of origin
 - b. Original copy of shipping documents such as bill of lading, air way bill, pro forma or commercial invoice (if already available)
 - c. Proposed allocation list
 - d. Affidavit/Deed of Undertaking, if necessary
 - e. Designation letter of authorized broker (for DOH consigned but non-DOH managed foreign donations)
- ii. BIHC acknowledges receipt of documentary requirements and evaluates them as to completeness and veracity prior to processing.

- a. For all donations consigned to DOH, the consignee details should appear as:
 Department of Health – Philippines
 c/o (name of) Secretary of Health
 San Lazaro Compound, Sta. Cruz, Manila, Philippines
- b. Only donations with the DOH as the consignee will be accepted and processed as a DOH consigned donation (Category B.2.). If the donation is intended to be consigned to the DOH and the consignee's name that appears in the documents is *not* the DOH, it is the responsibility of the donor or the recipient to amend the consignee's details for further processing of duties and taxes exemption.

STEP 3. SHIPMENT OF FOREIGN DONATION

- i. Once documentary requirements are submitted and evaluated, the donor proceeds with the shipment (either by sea or air) of the donation and submits to BIHC the original copies of the shipping documents. For DOH consigned donations, approval of consignment by the Secretary of Health must be secured in writing **before shipping** in order to avoid problems and unnecessary charges. Once approved, the BIHC will inform the donor of such approval and advise to proceed with the shipment and likewise submit original copies of the shipping documents and the authenticated Letter of Donation from the Consular Office of the Country of Origin for processing of customs clearance.
- ii. The donor then informs the BIHC on the projected arrival of the foreign donation/s.
- iii. The BIHC notifies the FDA and the DOH Logistics Management Division (DOH-LMD) for coordination with port authorities regarding the arrival of the donations.

STEP 4. PROCESSING AND ENDORSEMENT OF ORIGINAL DOCUMENTS TO RELEVANT DOH TECHNICAL OFFICES

While shipment is in transit, further processing and endorsement of original documents to relevant government clearing agencies shall be undertaken, depending on the type and purpose of the donation.

a. For Foreign Donations Not Consigned to DOH

- i. Upon receipt of the complete documentary requirements, BIHC endorses to FDA for technical evaluation.
- ii. BIHC informs the donor and/or beneficiary to coordinate directly with FDA for the issuance of FDA clearance for Customs Release.
- iii. Upon receipt of FDA clearance, donor and/or beneficiary proceeds with the processing of DOF/BOC clearances and payment of VAT.

b. For Foreign Donations Consigned to DOH

- i. Upon receipt of the complete documentary requirements, BIHC endorses copies of the documents to the FDA for technical evaluation and the issuance of FDA clearance needed for Customs Release.
- ii. BIHC then endorses the original copies of the complete documentary requirements to the DOH-LMD for processing of customs clearance and release and for further coordination with the official DOH broker and forwarder (for DOH managed donations) or the identified authorized broker of the donor or the recipient (for non-DOH managed donations).

c. For Foreign Donations Accompanying Foreign Surgical and Medical Missions

- i. Donations to be used for FSMM which are consigned to the donor and/or beneficiary shall follow the same procedures under Step 4, letter a, stated as *"Foreign Donations Not Consigned to DOH"*.
- ii. Donations under the "Adopt a Hospital Program" wherein DOH is the consignee shall follow the same procedures under Step 4, letter b, stated as *"Foreign Donations Consigned to DOH"*.

d. For Foreign Donations under Foreign Assisted Projects

Donations under FAPs shall also follow procedures in Step 4, letter a, if it is consigned to the concerned donor and Step 4, letter b, if it is consigned to the DOH.

e. For Foreign Donations during Emergencies and Disasters

Donations intended for victims of emergencies and disasters shall follow DOH AO 2007-0017, "Guidelines on the Acceptance and Processing of Foreign and Local Donations during Emergency and Disaster Situations" and/or other relevant existing guidelines. It shall be processed accordingly, such as, but not limited to, charging of customs duties and import taxes to the Office of the President under PMO 36, or the concerned National Government Agency at the One-Stop-Shop facility established at the major ports.

STEP 5. INSPECTION AND FINAL CLEARANCE BY FDA

- ii. Upon arrival at the port of entry, the FDA conducts an initial physical inspection as a requirement for the release from the port of the donated pharmaceuticals and medical devices and equipment. If the port of entry of the donation is outside Metro Manila, the said inspection shall be conducted by the concerned Regional FDA office.
- iii. Aside from inspection, the FDA also collects samples of pharmaceuticals at the consignee's warehouse for analysis.
- iv. For medical equipment and devices, the FDA conducts actual testing on the functionality of the donated items at the recipient facility, prior to issuance of necessary licenses.
- v. If the FDA finds the donated items acceptable for donation after inspection, the FDA issues a final clearance for the release of the donated health and health related products. No donation shall be released from any warehouse and distributed without the FDA clearance.

STEP 6. RELEASE AND TURN OVER TO CONSIGNEE

- i. The DOH-LMD is responsible for the delivery, proper turnover and distribution to the ultimate recipients of DOH consigned and managed donations once released from the port by the BOC. It issues an Invoice Receipt which will be signed by the recipient for accounting and monitoring purposes.
- ii. For DOH consigned but non-DOH managed donations, the DOH-LMD coordinates with the identified authorized broker of the donor or recipient regarding the DOH payment of customs duties and import taxes and the release of the shipment. The broker must submit to the DOH-LMD a Delivery Receipt for accounting and monitoring purposes.

- ✓ The BOC then releases the donation to the consignee after all necessary clearances are obtained.
- iii. A formal or ceremonial turn-over may be organized and conducted by the donor and/or recipient.
- iv. Items that were included in the shipment but were not declared in the Packing List shall be placed under the ownership of the DOH for further evaluation, distribution, utilization and/or disposal.

STEP 7. MONITORING AND EVALUATION

- i. The recipient and/or consignee must submit to the DOH-BIHC a Post-Donation Report, copy furnished the concerned DOH-Regional Office (RO), within 30 days after the turn over and/or issuance of invoice/delivery receipt. Non-submission of post-donation report shall be a ground for non-issuance of succeeding clearances.
- ii. The BIHC creates/updates a list of donors who will be blacklisted for donating expired medicines or unserviceable/non functional medical equipment and devices. They shall not be issued subsequent clearances.
- iii. BIHC and/or the concerned DOH-RO shall conduct regular monitoring of foreign donations as to distribution, utilization and/or disposal.
- iv. BIHC shall maintain a database of foreign donations for analysis and basis for future policy recommendations.

ANNEX D. POST-DONATION REPORT FORM

DOH-BIHC FD Form No. 1

POST-DONATION REPORT			
Name of Recipient/Institution			
Name of Donor			
Date of Receipt of Donation			
Received By: Name			
Position			
Contact Number		Email Address	
List of Donations Received (Please attach supporting documents)			
Donated Item	Quantity	Condition upon Receipt	Remarks
**Please attach supporting documents (i.e. Invoice Receipt, Delivery Receipt) as appropriate			

I. General Assessment of the Donation			
• Is the donation appropriate to the hospital/health facility?			
• Is the donation useful/needed by the hospital/health facility?			
• Was there a formal turnover of the donation?			
A. For supplies and medicines donated:			
• Do the supplies/materials have English translation?			
• Were there expired supplies/medicines received?			
B. For medical equipment/device donated:			
• Is there manpower complement to operate the equipment/device?			
• Was training provided in operating/maintaining the equipment/device?			
• Is the health facility capable of fixing/replacing the donated equipment?			
III. Other Comments from the Recipient (Please use additional sheets if needed)			

Prepared by:

Noted by:

 Name and Signature
 Supply/Administrative
 Officer

 Name and Signature
 Head of Facility/Organization



REPUBLIC OF THE PHILIPPINES
NATIONAL DISASTER RISK REDUCTION AND MANAGEMENT COUNCIL
National Disaster Risk Reduction and Management Center, Camp Aguinaldo, Quezon City, Philippines

MEMORANDUM CIRCULAR
No. 02, s. 2018

143 27 2018

TO : DPWH, DSWD, DOH, OCD, DILG-LGUs

SUBJECT : Guidelines on the Establishment, Operation, and Turnover of DPWH Evacuation Center Project

I. Rationale

It is a known fact that the Philippines is vulnerable to natural disasters and calamities. Due to its geographic location, the country frequently experiences natural hazards such as typhoons, earthquakes, volcanic eruptions and tsunamis. Furthermore, human-induced disasters and incidents also put the lives of the Filipinos at stake. Due to the increasing complexity of these disasters, assessing the situation of the impacted areas, determining the numbers of the affected population and addressing the priority needs pose as challenges. There is a need to immediately move the disaster affected families to safe evacuation centers or safe areas.

The use of schools as evacuation areas is a common practice in the Philippines. It disrupt classes and displace the students, which sometimes take a long period of time. This is one of the factors that were considered in the implementation of this project. It is envisioned that cases of schools used as evacuation centers are prevented.

In view of this, the DPWH allocated fund for the construction of permanent evacuation centers in 17 regions. The project started its implementation in 2016 in consultation with the concerned NDRRMC and RDRRMC member agencies and concerned local government units in the identification of site and other requirements.

The following standards, rules and guidelines are formulated for direction and guidance of the concerned agencies and LGUs and ensure system and order in the management of the evacuation centers.

II. Scope and Coverage

The guidelines will cover all activities, before, during and after evacuation of families affected by natural and human induced disasters including armed conflict. Specifically, the guidelines aim to: (a) clarify mandates; (b) guide resource allocation; and (c) provide for designation of responsible offices/persons.

During normal situations, the Evacuation Centers can be used as training facility, multipurpose hall, or venue for other DRRM related activities to maximize its functionality.

It can also cater to other affected areas/ population within the Region and its neighboring areas.

III. Objective

The circular is issued in order to establish guidelines to be used by the Local Government Units and the concerned agencies in the delivery of essential services to the victims of disasters and calamities. It also defines roles, functions, duties and responsibilities and lines of coordination and task implementation.

IV. Specific Objectives

- a. To ensure the availability of established safe evacuation centers for emergencies and disasters;
- b. To ensure that temporary refuge to individual and families potentially at risk or in actual danger are immediately provided;
- c. To ensure that all evacuees in evacuation centers are provided with basic needs such as but not limited to food, clothing, domestic items, hygiene materials and other essential non-food items;
- d. To ensure that basic medical and public health services are available 24/7;
- e. To ensure that opportunities for recovery, rehabilitation and developmental tasks as post response activities are undertaken, in case of prolonged stay; and
- f. To ensure that the concerned agencies and stakeholders are guided in the roles, responsibilities, and coordination that are needed to carry out.

The following agencies/offices enjoined shall perform the following:

- a. Department of Public Works and Highways (DPWH)
 - Ensure that the evacuation center shall be constructed in low risk areas, locations or sites based on the harmonized hazard maps. The evacuation center shall not be implemented in no build zone identified by the Mines and Geosciences Bureau of the Department of Environment and Natural Resources;
 - Design and build the Evacuation Center to be resilient from flood, earthquake and other extreme weather events;
 - Undertake the procurement process of the project in accordance with RA 9184 and its IRR, follow the usual accounting and auditing rules and regulations, and enter into contract and agreement as maybe required for the project;
 - Implement the project in accordance with its approved plans and specifications;
 - Utilize the Fund solely for the implementation of the Project;
 - Furnish report to OCD on the status of the implementation of the project; and
 - Facilitate formal turnover of the completed project to the LGU through OCD immediately after the completion of the project
- b. Office of Civil Defense (OCD)
 - The OCD thru its Regional Office shall oversee the proper implementation of the Project;
 - Coordinate and monitor service delivery, needs assessment and identify gaps in the evacuation center through the concerned agencies.
 - Conduct periodic monitoring and inspection during the implementation of the Project
 - Join the final project inspection together with DPWH and attest the final completion of the project and recommend acceptance of work; and
 - Attend the turnover of the completed project by the DPWH to the LGU
- c. DILG-Local Government Unit (LGU)
 - Provide an area with minimum lot size of 3,000 sq.m. which is identified as a government lot or if the same is in the name of a private person; the necessary Deed of Donation has been executed in favor of the government. In all cases, all the LGUs warrant that the project is free from all infirmities regarding ownership;



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- Undertake the proper maintenance of the facilities;
 - Allocate funds for the operations and maintenance of the facilities and undertake its upkeep and proper maintenance; and
 - Ensure that all equipment donated for the improvement and conditions during an emergency should be properly stored in safe areas for use in the future event.
 - Ensure availability of security personnel to immediately respond to protection threats and abuses
 - Establishment of Woman and Child, Senior Citizen, and PWD Friendly Spaces
 - Provide community kitchen
 - Manage the Evacuation Center during emergencies/ calamities
 - Ensure Food and Non Food Items are stockpiled
 - Deploy members of Camp Management Team as necessary in accordance with the Joint Memo Circular No. 1 s. 2013;
 - Ensure availability of basic drugs, medicines, medical supplies, equipment and health workers in the medical clinic/ infirmary to ensure 24/7 operations during disasters
 - Provide medical/ public health, water sanitation and hygiene (WASH), nutrition, and mental health and psychosocial support (MHPSS) services
- d. Department of Social Welfare and Development (DSWD)
- Provide technical assistance and resource augmentation on the management of the Evacuation Center during emergencies/ calamities
 - Supervise Food and Non-Food Items distribution;
 - Monitor the establishment Woman and Child, Senior Citizen, and PWD Friendly Spaces and Community Kitchen;
 - Monitor and respond to protection threats and abuses;
- e. Department of Health (DOH)
- Augment medicines, medical supplies equipment and health workers in the medical clinic/ infirmary to ensure 24/7 operations during disasters
 - Assists LGUs in the provision of medical/ public health, water sanitation and hygiene (WASH), nutrition, and mental health and psychosocial support (MHPSS) services

A Memorandum of Agreement for the operations, maintenance and utilization of said facility shall be executed at the Regional Level between DPWH, DSWD, DOH, OCD and concerned LGUs.

For the Chairperson, NDRRMC:


USEC. RICARDO B. JALAD
 Executive Director, NDRRMC and
 Administrator, OCD